

# OBSERVATION/SUBMISSION TO PLANNING APPLICATION

Case Reference: 323761

Maureen Nolan

Hillsbrook

Barnaderg

Tuam

Galway

To: An Coimisiún Pleanála

64 Marlborough Street

Dublin 1

D01 V902

Date: 12 November 2025

**Re: Observation/Submission to proposed wind energy development at Cooloo Wind Farm**

Location: Cloondahamper, Cloonascragh, Elmhill, Cooloo, Lecarrow, Dangan Eighter, Lissavally, Slievegorm  
- Co. Galway

Applicant: Neoen Renewables Ireland Limited

Dear Sir/Madam,

My name is Maureen Nolan. I reside in Hillsbrook, Barnaderg with my disabled husband Mattie Nolan. I have serious concerns about the proposed development. Due to the scale and proximity of the wind farm, substation and BESS (Battery Energy Storage System), I have serious concerns, should a fire happen in the substation or BESS. There doesn't seem to be any evacuation protocol or plan in place, in order to get people out of the area in an expedient manner. As my husband is disabled I would be faced with a huge challenge to get him evacuated from the house in a timely and safe manner. I'm also concerned about the implications of a fire for people suffering from Asthma as my husband also suffers from this condition. The smoke from a potential fire at the substation and BESS is purported to be highly toxic and poses a serious health risk to me and my husband.

My children and grandchildren also live within close proximity to the proposed windfarm and I am concerned about the affects of shadow flicker, noise, and how this will adversely affect their health and well being. The regulations governing windfarm developments in Ireland are outdated and not fit for purpose. These regulations are in place since 2006, when windturbines were much smaller in size. The proposed turbines on the site adjacent to my home are over 180m and the guidelines don't adequately ensure that my health, well being, visual amenity ,property value, and my right to a peaceful existence is protected.

## **Community Consultation and Engagement**

The basis that the community consultation process was carried out by Neoen and MKO for the proposed Cooloo Wind Farm has been fundamentally inadequate and does not meet the standards of meaningful public engagement required under the Draft Revised Wind Energy Development Guidelines (2019) or An Bord Pleanála's Strategic Infrastructure Development protocols.

The consultation was poorly publicised, using the Irish Examiner, a Cork-based paper with minimal reach in north-east Galway, for statutory notices instead of the Tuam Herald, the area's primary local newspaper. This choice deprived many residents of awareness and opportunity to participate.

Claims of engagement with "local groups, clubs and schools" are inaccurate. Key organisations such as Killenerin Community Council and Killenerin GAA received no correspondence or invitations to contribute. Furthermore, no public consultation meeting was held in Moylough, where seven of the nine turbines are proposed, further excluding the most affected residents.

Reported "door-to-door engagement" reached just 55 homes within 1 km of the turbines, yielding only ten written responses which is an unacceptably low level of participation for a project of this scale. Reliance on online materials was ineffective given poor broadband in the area.

Overall, the process was selective, poorly targeted, and misleading in its presentation of local engagement. These failings undermine the project's compliance with public participation standards and should be given significant weight in An Bord Pleanála's assessment.

## **Planning Framework and Guidelines**

Relying on the Wind Energy Development Guidelines 2006 is no longer appropriate. Since their publication, wind energy technology has advanced significantly, and scientific understanding has deepened. The 2006 Guidelines were based on turbines under 100 metres and 1–2MW in capacity, whereas the proposed turbines will be 180 metres tall and produce around 6MW, causing greater impacts.

The outdated nature of these guidelines has been acknowledged in the Dáil multiple times. In 2013, Deputy Micheál Martin noted that the guidelines did not reflect modern technology, and in 2025, Tánaiste Simon Harris confirmed that the Government prioritizes the creation of new guidelines.

Therefore, it is inappropriate for An Coimisiún Pleanála to base decisions solely on the 2006 Guidelines. Decisions must reflect current technology and environmental standards. All new Wind Farm developments should be paused until updated guidelines are established so that affected communities are not unfairly treated by these outdated guidelines.

## **Barnaderg Gortbeg Group Water Scheme**

I use the water from Barnaderg Gortbeg Group Water Scheme as my main source of drinking water for my household. The water is of excellent quality and I am very concerned that pollution of various types such as silt, sediment and other contaminants will enter the water source, causing me and my family harm. With the location of two Turbines within the Source Protection Area (SPA) I believe the Cooloo Windfarm should not be granted permission whatsoever, especially in such a highly karsified and hydrologically sensitive area.

## **Right to Peaceful Enjoyment of Property**

Article 1, Protocol 1 of the European Convention on Human Rights (ECHR) safeguards every individual's right to the peaceful enjoyment of their possessions. It provides that: "Every natural or legal person is entitled to the peaceful enjoyment of his possessions. No one shall be deprived of his possessions except in the public interest and subject to the conditions provided for by law and by the general principles of international law."

Approval of this proposed wind farm would constitute a clear interference with this right. If the development proceeds, I will be deprived of the peaceful enjoyment of my home and property. The construction and operation phases would bring significant and continuous disturbance — including persistent noise pollution, low-frequency noise (LFN), shadow flicker, and heavy vehicle movements. The tranquillity and visual amenity of my surroundings, which form an intrinsic part of my home environment and well-being, would be irreversibly diminished.

During construction, the constant flow of heavy machinery and associated noise would cause ongoing disruption and stress, further impacting daily life. Once operational, the presence of industrial-scale turbines dominating the landscape would permanently alter the character of the area, stripping residents of the quiet enjoyment of their homes and lands. This level of intrusion cannot be considered proportionate or justified in the public interest, and therefore conflicts with the protections afforded under Article 1, Protocol 1 of the ECHR.

### **Property Devaluation**

A study from the University of Galway and international research indicates that homes within 1 km of wind turbines experience adverse effects on property value, with reductions of up to 14.7%. My home falls within this range, and I am deeply concerned about the financial and emotional impact this will have on my family and our future prospects. The planning application does not appear to address or mitigate this issue.

<https://www.universityofgalway.ie/media/researchsites/ceris/files/WP-2023-01.pdf>

### **Noise**

The proposed Cooloo Wind Farm should be refused planning permission, citing the Irish High Court case *Byrne & Moorhead v ABO Energy* [2025] IEHC 330, in which wind turbine noise was legally recognized as a private nuisance, leading to the permanent shutdown of turbines in County Wexford. The objection highlights that the Cooloo proposal fails to address proven low-frequency and amplitude-modulated noise impacts similar to those measured in the Wexford case, where sound levels far exceeded safe limits and caused serious disturbance to residents living over a kilometre away. The Cooloo project's reliance on outdated ETSU-style noise standards, which disregard low-frequency and tonal effects, is therefore deemed inadequate to protect public health and residential amenity.

The proposed turbines at Cooloo—significantly larger than those involved in the Wexford case—are likely to generate even stronger low-frequency noise that travels farther and fluctuates more intensely under local atmospheric conditions. This increases the risk of nuisance and potential legal liability for both developers and planning authorities. Ireland's 2006 wind energy guidelines are outdated and fail to reflect modern scientific understanding of turbine acoustics. Until revised national standards are adopted, approving large-scale wind farms under obsolete criteria would be unsafe and contrary to the public interest. Planning permission should therefore be refused due to the clear and foreseeable risk of harm to residential amenities, the inadequacy of current noise controls, and the legal precedent confirming wind turbine noise as a substantial nuisance.

### **Shadow Flicker**

Given this proximity and the extraordinary scale of the proposed turbines, I believe the shadow flicker standards outlined in the Wind Energy Development Guidelines (2006) issued by the Department of Housing, Local Government and Heritage are no longer adequate to protect residential amenity or public health.

The proposed turbines represent a dramatic escalation in size compared to those contemplated in 2006:

- Tip Height: 180 meters
- Rotor Diameter: 162 meters

- Hub Height: 105 meters
- Swept Area: Over 20,000 m<sup>2</sup> per turbine

These dimensions significantly increase the area affected by moving shadows, extending the reach and intensity of shadow flicker events. The 2006 Guidelines do not account for turbines of this magnitude, nor the cumulative impact of multiple units in close proximity to residential receptors.

The Guidelines permit up to 30 hours of shadow flicker per year at any dwelling. This threshold is:

- Arbitrary and unsupported by contemporary health research
- Uniformly applied without regard to turbine scale or proximity
- Silent on cumulative exposure from multiple turbines

No scientific basis is provided for the 30-hour limit, and no differentiation is made between single-turbine exposure and multi-directional flicker from clustered arrays.

Shadow flicker is often dismissed as a minor nuisance, yet growing evidence suggests more serious implications:

- Annoyance and Stress: The U.S. Department of Energy's WINDEXchange notes that even limited flicker can create persistent discomfort, especially during sensitive times of day.
- Sleep Disruption: A 2013 report commissioned by the Scottish Government (University of Salford) found that shadow flicker may contribute to sleep disturbance and reduced sleep quality.
- Photosensitive Epilepsy: Although rare, flicker frequencies between 3–30 Hz can pose risks. Complex interactions between blade movement, sun angle, and window geometry may approach sensitive thresholds.
- Motion Sickness-like Symptoms: The ClimateXChange report noted symptoms such as dizziness and nausea linked to visual stimuli like flicker.
- Mental Health and Quality of Life: A 2023 article by Fritz Energy documented community complaints about anxiety, reduced concentration, and general decline in wellbeing.
- The Guidelines make no distinction between general receptors and vulnerable groups (children, elderly, or those with neurological conditions).
- In ABP Case 318943, shadow flicker was cited as a material concern, particularly where receptors were located within 500m of turbines. The Environmental Impact Assessment recommended turbine-specific control measures.

The 2006 Wind Energy Development Guidelines offer minimal direction on how shadow flicker should be assessed, modelled, or mitigated. This omission is particularly problematic in the context of modern turbine arrays, where cumulative impacts and technological scale far exceed what the original standards contemplated.

The Guidelines do not specify:

- Which modelling tools should be used (e.g. WindPRO, WAsP, or bespoke GIS-based systems)
- What input parameters are required (e.g. rotor dimensions, sun path algorithms, terrain shading)
- Whether modelling should account for worst-case scenarios or realistic exposure windows

This opens the door to inconsistent and potentially misleading assessments. Developers may use optimistic assumptions (e.g. average sunshine hours, limited exposure angles) that understate the true impact on nearby dwellings.

There is no requirement to assess:

- Overlapping flicker events from multiple turbines
- Multi-directional exposure due to turbine layout
- Seasonal variation in sun angle and flicker duration

The Guidelines do not require developers to implement or even consider:

- Automated curtailment systems that shut down turbines during predicted flicker windows
- Physical shielding (e.g. planting, screens) to block flicker paths
- Real-time monitoring or complaint-based response protocols

This leaves residents like us with no enforceable protection. Even if flicker exceeds tolerable levels, there is no mechanism to compel mitigation unless it's voluntarily offered by the developer or imposed by planning conditions.

Other jurisdictions have moved beyond static thresholds:

- Germany requires modelling based on actual sunshine hours and mandates curtailment if flicker exceeds 30 minutes per day.
- Scotland recommends site-specific modelling and mitigation, especially near sensitive receptors.
- The Netherlands uses dynamic modelling and requires flicker-free zones around homes.

Ireland's 2006 Guidelines fail to reflect these advances, leaving communities exposed to outdated standards that do not match the realities of modern turbine design.

The shadow flicker provisions in the 2006 Wind Energy Development Guidelines are outdated and insufficient for assessing the impacts of modern wind farms, particularly in residential settings like mine. The scale and proximity of the turbines proposed near my home significantly increase the risk of adverse effects, yet the current standards offer no meaningful protection.

I respectfully urge the planning authority to:

- Apply a precautionary approach
- Require robust modelling and mitigation
- Consider the lived experience of residents
- Reject applications that fail to demonstrate compliance with updated standards

#### References

- Wind Energy Development Guidelines (2006) – Department of Housing, Local Government and Heritage
- ABP Case 318943 – Chapter 11: Shadow Flicker
- WINDEXchange – U.S. Department of Energy
- ClimateXChange – Report on Health Impacts of Wind Turbines (2013)
- Fritz Energy – Wind Turbines and Shadow Flicker (2023)
- Clean Power – Wind Turbines and Public Health

#### **National Schools**

I am concerned that the presence of the wind turbines so close to the three local schools will have an impact on students, staff and the overall school community. All of the schools are less than 2.5 km away from a turbine. Turbines are known to create noise, low frequency infrasound and shadow flicker. These issues will no doubt impact on the students in the local schools.

Also during the construction phase and while laying the cabling, the roads will experience increased traffic and road closures. This will impact children travelling to and from school. I am also concerned that if Cooloo Wind Farm is granted planning permission less people will be moving to or building in the area. This will lead to fewer children in the community and may lead to schools losing teachers, and ultimately school closures.

#### **Barnaderg National School**

Barnaderg National School is located approximately 2.49 km from Turbine No 1.

The turbines being this close to the school will no doubt have an impact on the education of the children in Barnaderg NS. The school will suffer from noise pollution and infrasound. In addition to this, during the

construction phase and while laying cabling the roads to and from the school will be impacted by road closures, traffic, additional noise and dust. Again, all of this will impact on the children of the school.

I am also concerned that if t planning permission is granted less people will be moving to or building in the area of Barnaderg. This will lead to fewer children in the community and may lead to the school losing teachers, and ultimately the school closure.

### **Farming**

I am deeply concerned about the impact this proposed windfarm will have on the farmers in Barnaderg, Cooloo, and the surrounding areas. Many of these are full-time and part-time dairy and dry-stock farmers, with holdings of varying sizes, and their livelihoods depend directly on the health and productivity of their animals. Farming in this area is not just a way to make a living—it is a way of life, a source of pride and satisfaction. Farmers rely heavily on the local roads for moving cattle and accessing their land every day. These essential activities could be disrupted by construction traffic, turbine maintenance, or other project-related impacts, further jeopardizing livelihoods. Also the presence of shadow flicker, excessive noise, and visual intrusion from turbines would seriously disrupt this, affecting both our work and our well-being.

### **Biodiversity Impact - Bats**

I object on the grounds that the assessment of bat mortality risk is inadequate and fails to meet current scientific standards for acoustic monitoring and mitigation.

Wind turbines are well-documented sources of bat mortality through collision and barotrauma. Recent peer-reviewed research by Behr et al. (2023, *Mammal Review*, 53: 65–71) confirms that bat fatalities can be reliably estimated only where standardised, referenced acoustic monitoring protocols are applied. The Cooloo Wind Farm EIA does not demonstrate compliance with these standards.

- No evidence of standardised, referenced acoustic monitoring at nacelle level
- Ground-level acoustic surveys and short-term transects are insufficient and cannot predict turbine-specific collision risk
- The proposed tall, large-rotor turbines increase collision risk and monitoring uncertainty
- No commitment to validated curtailment systems (such as ProBat) which have been shown to substantially reduce bat mortality
- Absence of site-specific validation and continuous monitoring means bat fatalities may be severely underestimated

Under the EU Habitats Directive (Articles 12 and 16) and the Wildlife Acts 1976–2018, all Irish bat species are strictly protected. Developers and planning authorities have a legal duty to ensure projects do not result in deliberate killing or disturbance of bats or deterioration of their breeding or resting sites. The absence of scientifically robust, standardised acoustic monitoring represents a significant procedural and ecological shortcoming.

I respectfully request that An Coimisiún Pleanála require:

- Standardised, referenced acoustic monitoring following international best practice
- Nacelle-mounted, calibrated detectors to monitor bat activity continuously throughout operation
- Validated curtailment systems (e.g. ProBat) to automatically shut down turbines during high bat activity
- Independent review and public reporting of all monitoring protocols and data
- Precautionary curtailment during high-risk seasons until adequate local reference data are available

Reference:

- Behr, O., Brinkmann, R., Mages, J., Niermann, I., Korner-Nievergelt, F., & Voigt, C. C. (2023). Standardised and referenced acoustic monitoring reliably estimates bat fatalities at wind turbines. *Mammal*

### **Lack of detailed traffic management plan**

This submission objects to the proposed development due to insufficient traffic management and risk assessment in Appendix 15-2 (Traffic Management Plan). The plan omits essential quantitative data—such as expected abnormal load numbers, peak-phase traffic volumes, and route-specific scheduling—required to evaluate construction impacts. Narrow rural roads near Barnaderg and Cooloo lack the capacity for large turbine transport without pre-works strengthening or verge reinforcement. No detailed programme for road condition monitoring or reinstatement is provided. The TMP also fails to model cumulative or worst-case haulage scenarios, nor does it include enforceable mitigation measures for school transport, farm access or local business continuity. In the absence of these specifics, the project's potential impacts on road safety, infrastructure integrity and rural amenity remain unacceptably high. The application states that locals will be kept informed about traffic construction. Judging by how poorly locals were informed about the windfarm initially, I would be very sceptical as to whether we would be kept informed once construction was to commence. The Board should refuse permission or impose strict, verifiable traffic and haulage conditions.

### **Climate impact**

I object to the proposed Cooloo Wind Farm because it would damage Ireland's ability to meet its climate targets under the Climate Action and Low Carbon Development Act 2021. By excavating peat and clearing mature forest, this project will release large amounts of stored carbon and increase emissions from the Land Use, Land Use Change and Forestry (LULUCF) sector, which is already a major source of greenhouse gases. Under the law, all public bodies must act consistently with national carbon budgets. Allowing a development that worsens LULUCF emissions contradicts that duty and the EU 'no debit' rule under Regulation (EU) 2018/841. Renewable energy projects are important, but they should not come at the cost of destroying carbon-rich habitats or undermining Ireland's long-term environmental obligations.

### **Battery storage and substation safety risks**

I object on the grounds of unacceptable risks to public health, fire safety, and water contamination posed by the proposed substation and Battery Energy Storage System (BESS).

The developer's own Appendix 12-3 Battery Storage Noise Assessment (Sept 2025) identifies fifteen CATL EnerC+ battery containers containing lithium-ion (LiFePO<sub>4</sub>) systems manufactured by CATL. Predicted operational noise levels reach up to 31 dB LAeq at nearby homes, representing an increase of +11 to +14 dB above background levels. The report itself classifies this as a "significant adverse impact" on residential amenity. Scientific research shows that chronic noise above 30 dB can raise risks of cardiovascular disease and sleep disturbance.

Lithium-ion Battery Energy Storage System (BESS) installations worldwide have experienced fires and explosions that release toxic gases such as hydrogen fluoride and hydrogen cyanide. Research shows that fire-water run-off from lithium-ion battery fires can contain hydrofluoric acid, dissolved metals, and fluorinated organic compounds, which may contaminate nearby soil and waterways if not properly contained.

This proposed Substation and BESS would have a major impact on The Lough Corrib Special Area of Conservation, as a nearby stream eventually flows into Lough Corrib, potentially harming aquatic life and drinking water sources.

Based on the absence of any Fire Safety Management Plan within Appendix 12-3, it appears that nearby fire services are not equipped or trained to respond effectively to large-scale lithium-ion battery fires.

In *Grace & Others v. An Bórd Pleanála* (2017), the Supreme Court ruled that a residence within one kilometer of a proposed development site had standing to argue against consent. This case emphasizes the

significance of thoroughly evaluating related infrastructure such as the substation and BESS, which ought to be included in the same consenting procedure as the wind farm itself.

With homes, farmland, and livestock within a few hundred metres of the proposed site, this industrial-scale development poses an unacceptable risk to community health, safety, and environmental integrity. Until independent noise, fire-safety, and hydrological risk audits are completed and verified by competent authorities, I urge An Bord Pleanála to refuse this application in accordance with the Precautionary Principle.

References:

- National Fire Protection Association (NFPA) (2020) Hazard Assessment of Lithium-Ion Battery Energy Storage Systems
- TNEI Ireland (2025) Appendix 12-3 Battery Storage Noise Assessment
- World Health Organization (WHO) (2018) Environmental Noise Guidelines for the European Region
- Irish Legal News (2017) Supreme Court: Challenge to wind farm development referred to CJEU

### **Bird collision risk**

I object to the proposed development on the grounds that the Collision Risk Assessment (Appendix 7-6, MKO 2025) is methodologically and scientifically inadequate to protect legally protected bird species.

The assessment relies on the theoretical Band Model, which assumes fixed avoidance rates and static behaviour, without validation using telemetry or local field data. Survey coverage is temporally and spatially limited, missing key migration and nocturnal flight periods. This approach fails to capture the real-world behaviour of birds in the area.

The use of a 99.5% avoidance rate for Whooper Swans, without local validation, significantly underestimates the risk of collision. Evidence from Irish Wetlands Bird Survey (I-WeBS) and BirdWatch Ireland indicates that Whooper Swans routinely commute between Horseleap Lough and surrounding feeding areas at low altitudes that overlap turbine rotor heights. The conclusion of 'negligible risk' is therefore unsupported and unreliable.

The report fails to consider cumulative impacts with other regional wind farms or infrastructure, contrary to EU Directive 2009/147/EC (Birds Directive) and Article 6(3) of the Habitats Directive. This is a serious omission given the presence of multiple wind energy developments in the region.

Mitigation measures are undefined and untested. Key figures such as flightline maps (e.g., Figure 7-6-1) are omitted, hindering independent review and transparency. Without clear, evidence-based mitigation strategies, there is no guarantee that collision risks can be managed effectively.

Under the Birds Directive (2009/147/EC) and the Habitats Directive, Ireland has a legal obligation to protect migratory and resident bird populations. The assessment as presented does not provide sufficient evidence that these obligations can be met.

I respectfully request that the planning authority reject or defer this application pending an independent, peer-reviewed reassessment. This should include:

- Full telemetry and radar data for local bird populations
- Expanded seasonal coverage including migration and nocturnal periods
- Transparent disclosure of all field survey data and model assumptions
- Cumulative impact assessment with regional wind farms
- Defined, evidence-based mitigation strategies

References:

- MKO (2025). Appendix 7-6 Collision Risk Assessment, Cooloo Wind Farm EIA
- Band, W., Madders, M. & Whitfield, D. (2007). Developing field and analytical methods to assess avian collision risk at wind farms
- Scottish Natural Heritage (2018). Avoidance Rates for the Onshore Wind Farm Collision Risk Model

- NatureScot (2021). Research Report 909: Using a collision risk model to assess bird collision risks onshore wind farms
- Rees, E. (2006). Whooper Swans: Biology and Conservation. T & AD Poyser
- Crowe, O. et al. (2019). Migration and Roosting of Whooper Swans. Irish Birds 43
- BirdWatch Ireland (2024). Whooper Swan Species Profile & Irish Wetlands Bird Survey (I-WeBS)
- European Commission (2021). Wind Energy and Natura 2000

### **Visual Impact**

The proposed turbines would be highly intrusive and visually dominant, overwhelming the existing rural character of the local landscape. Their visibility from multiple vantage points would transform a natural and agricultural setting into an industrial-scale development.

The proposal is out of scale with the surrounding environment. The turbines' extreme height and size would cause visual clutter and a loss of scenic amenity, remaining visible even at long distances and creating continuous visual intrusion.

When combined with existing or approved wind farms in the region, this development would lead to visual saturation and skyline dominance, further eroding the landscape's character and reducing its recreational value.

The developer's visual impact assessment understates the visibility and significance of the turbines. Photomontages appear selective and fail to represent the true extent of visual intrusion likely to be experienced by residents and visitors.

The proposal would diminish the rural amenity, tranquillity, and identity of the local region. It threatens the area's sense of place and the quality of life for residents who value the natural and agricultural landscape.

The local wind farm's size and visual impact are excessive and inconsistent with the character of the area. While supporting renewable energy, developments must respect the local landscape — this project does not. The proposal should therefore be refused on the grounds of unacceptable visual and landscape impacts.

### **Conclusion**

In light of the serious concerns outlined above I respectfully urge An Coimisiún Pleanála to refuse permission for this development. The proposal is not compatible with the principles of proper planning or sustainable development and would have lasting negative effects on local residents, farmers, and the wider community. I therefore strongly object to this proposal and ask that it be refused in full.

If permission is not refused outright, I request that an oral hearing be held so that local residents, farmers, and the wider community can have our say on the impacts of this development.

Yours Sincerely,

Maureen Nolan

Name: Maureen Nolan  
Date: 12 November 2025